

The Role of Public Health in Disaster Preparedness and Response

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ABSTRACT

This paper investigates the important function of public health in disaster preparedness and response, focusing on its multiple contributions to developing resilient communities. Disasters, whether natural or man-made, pose major hazards to population health and demand strong preparedness plans. The study examines the historical and current integration of public health into disaster management, focusing on significant interventions and problems in the mitigation, response, and recovery phases. The study focuses on how public health supports resilience through strategic planning, preventive measures, and community engagement. Furthermore, it emphasizes the significance of collaboration among public health officials, local governments, and communities in improving disaster resilience. Despite advancements, severe money, resource, and research limitations continue to exist, limiting public health's ability to respond effectively to disasters. The study concludes with recommendations for future steps to improve public health disaster preparedness, especially in light of rising climate-related disasters and vulnerable populations.

Keywords: Public Health, Disaster Preparedness, Disaster Response, Community Resilience, Emergency Management.

INTRODUCTION

Central to disaster management is a recognition of the interconnection between public health and disaster preparedness, encompassing an orientation towards multifaceted harm minimization. Public health represents one of the intersecting domains in relation to disaster management preparedness, response, and recovery. The importance of strategic planning in promoting improvements in public health outcomes both during and subsequent to a disaster is highlighted by the fact that an increase in patient visits to healthcare facilities typically follows a disaster. It is important that strategies targeted at the promotion of public health in the context of disaster preparedness and response do not neglect the importance of human spirit, resilience, and community solidarity [1]. Disaster is defined as a sudden accident or a natural catastrophe that causes great damage or loss of life and also describes such an event as a sudden or great misfortune. In addition to creating capacity for an immediate and effective response to mass casualties, it is important that strategies for disaster preparedness and response encompass both public health and safety. Internationally, epidemiologic events such as severe acute respiratory syndrome and human influenza H1N1 pandemic have prompted a greater recognition of the importance of population health. Over time, more significant disasters such as the sinking of the HMS Titanic in 1912, the 1916 Great Britain rail disaster, and more recently the 9/11 terrorist attacks and the 2002 bombing in Bali have drawn attention to the role of public health in disaster situations. The importance of understanding and addressing the components that contribute to the minimization of disaster impacts (both in the short term and long term in terms of environmental and health outcomes) has received some focus in the literature. The integration of public health into the community resilience debate brings a new analysis and a way by which to view the management of complex social, environmental, and health issues. More generally, public health is a dynamic science that is integrated in a number of areas that contribute towards communities being more resilient. This in practice ensures that public health ably contributes to disaster resilience on both a strategic and an operational level [2]. Historically, the focus of public health management in a disaster setting has centered on reactive rather than proactive preparedness. In the

United States, Hurricane Katrina exposed the inadequacies of U.S. public health capacity to prevent, respond to, and recover from a catastrophic event that was by no means an isolated event. Globally, developing countries are the least able to cope with and respond to disasters, with sub-Saharan Africa the most vulnerable. The aim of this review is to discuss the many forms of disruption to public health resulting from natural, environmental, and biological hazards. In particular, this review discusses the ways in which public health and environmental hazards affect population health and may require disaster management and universal precautions to protect and rebuild resilient communities. The review argues that public health encompasses a spectrum of health and preventative activities that can be used to build resilience. It concludes that while public health is a key component in disaster management, there remains a varying understanding of its operation and its position in government organizational structures which means it has not yet reached the potential to build resilient communities [3].

Major Concepts in Disaster Preparedness and Response

The field of public health in many countries includes preparedness for and response to major emergencies, including natural disasters such as earthquakes, floods, and cyclones, and human-made incidents such as transport accidents and chemical spills, as well as the growing threat of acts of terrorism. The terms listed below are often used in relation to public health advice to the population about how to prepare for and respond to different types of crises [4].

- Mitigation: measures that reduce the likelihood and/or the effect of a disaster. For example, early warning systems and earthquake building codes.
- Preparedness: activities that enable the community to respond effectively to a disaster. Examples include written evacuation plans for all workplaces in the vicinity of a chemical plant and mock disaster exercises.
- Response: the period during and after a disaster event when emergency teams primarily save lives and property and restore community services. The response phase can include operations to clean up chemical spills or manage the evacuation of large numbers of people, as well as the provision of medical treatment and care, and the preservation and restoration of environmental, food, and water resources.
- Recovery: the period of time following a disaster event when the community focuses on restoring and rebuilding community services and amenities, as well as the longer-term planning and reconstruction that may be required [5].

Risk communication and community engagement are upstream community development activities whose purpose is to encourage individuals, communities, and organizations to make decisions that will reduce the adverse impacts of disasters before an emergency happens. In this context, vulnerability assessments are completed by the public health community, based on a range of information sources, to estimate and characterize the residents and/or employees who may be at most risk during future emergency events. Models and frameworks have been developed elsewhere in Australia and around the world to guide both authorities and at-risk populations in their disaster preparedness activities. It is increasingly recognized that disaster preparedness includes attention to conditions of life strongly linked to specific health vulnerabilities. Thus, preparedness has a strong interrelationship with the broader health equity agenda. Socioeconomically disadvantaged people, the elderly, the young, women, migrant and refugee communities, people with disabilities, and others may be at risk of both disproportionate exposure and adverse health outcomes resulting from disasters. Information about the distribution of at-risk populations and communities is drawn from a range of data sources, including, where possible, registers of persons with specific vulnerabilities, policy, and planning documents, and consultation with vulnerable individuals and communities. Research and case study information about the specific vulnerabilities of a range of population groups such as those listed above, to a range of disasters, are also used [6].

Public Health Interventions in Different Phases of Disaster Management

The involvement of public health in disaster mitigation, preparedness, response, and recovery is extremely valuable. Services provided by public health officials and agencies are essential in preventing illness and injury among populations affected by disasters. Maintaining adequate shelter and housing is a central consideration in providing care and controlling the spread of disease in complex emergencies. Public health principles, such as the promotion of establishments that are not hazardous to health or the provision of adequate standards of physical and mental well-being in the workplace, are intended to prevent the outbreak of diseases and illnesses. In this sense, the roles of public health and emergency managers can be distinguished by the populations they address. Public health emphasizes the entire community and aims to protect the population from any health hazards, irrespective of the origins of the hazard. Emergency management addresses the same populations, but only during and after crises, and

disaster response programs are generally budgeted only for first-response communities to respond to local population needs [7]. The importance and unique nature of public health roles and services before, during, and after disasters have long been recognized. Many of the details relating to these roles and services are published in research papers, articles, opinions, and guidance documents, and extant local, national, and global programs and activities. To maintain the unique focus on intentional harm and terrorism-related health and disaster issues, health and emergency management professionals must intensively and effectively utilize resources associated with non-terrorism-related disaster services and outcomes. Public health guidance for preventing, preparing for, and responding to terrorism and non-terrorism-related events is not novel, unique, or separate from these services. The distinct emphasis on biological, radiological, and chemical agents, their symptoms, transmission, case management, and prophylaxis should be viewed solely as a means to maintain focus on and strengthen routine services required for public health repair and promotion [8].

Collaboration and Coordination in Public Health and Disaster Response

In the United States, public health departments at the federal, state, and local levels are responsible for the planning, coordination, and implementation of disaster preparedness and response programs. In contrast to many other government functions, public health and medical responses to disasters or events are based on experience and expertise at the local level. Given the resources available and the critical function that health departments perform, local health departments are the primary responders in a health-related disaster or event. The very survival of a community depends on its ability to help its citizens prepare and recover from any disaster. Collaboration is critical in a public health department. Members of the public health team include the medical community, first responders, emergency management, the media, the city or county organization, local government, the state, federal resources, business leaders, and the community. Coordination is the process of the smooth and effective exchange of information and the efficient and optimal use of all resources and assistance, technical or financial, and a shared understanding of major issues. Coordination also requires shared objectives, respect for roles, decision-making, and conflict resolution. These processes are made less difficult if systems are in place to facilitate them. These systems are based on response and command structures, with all involved agencies fully understanding their role and limitations in a disaster, education, exercises, and effective communication. Large-scale incidents require integrated response and management of resources. Public health and medical services require integration to function in complex emergencies. Authorities require multiple resources, personnel, equipment, pharmaceuticals, and information, and effective incident management to maximize their health impact [2].

Challenges and Future Directions in Public Health Disaster Preparedness

Although there has been progress, public health disaster preparedness has several limitations. A lack of resources, a trained workforce, and public health infrastructure have made it difficult for public health to take the lead in preparedness and response efforts. Additionally, while large-scale and complex drills often draw media attention and may be useful in identifying gaps, there remains a need for funding for the improvement and maintenance of the system, as well as for the routine training of planning and operational staff. The disaster field is further challenged by the lack of attention to public health challenges, including the growing vulnerability of populations and patients with complex health needs. Moreover, there are still limited evidence-based tools, practices, and disaster approaches to improving capacity. More research in this area would be helpful. Planetary health is characterized and threatened by the increasing frequency and complexity of disasters. This is particularly the case in the United States and in California due to the impacts of climate change, particularly wildfires and extreme heat events. These disasters have a profound impact on public health. Future work is needed to evaluate how shifting demographics, social inequities, and the dynamic impacts of climate change shape public health as a priority in disaster preparedness. Reviews should address innovative strategies to prevent and respond to disasters, including addressing the health of vulnerable populations and fostering shared interventions. A conscientious and robust evidence review process could inform future funding initiatives. Given the range of disasters in California, a standardized research methodology to study innovative practices in this area is needed, including innovative uses of technology and population-focused approaches. Future directions for planning have to address the increasingly complex ecosystem in which the public health system operates, including research for adaptive planning. Moreover, the pandemic has highlighted the need to better integrate and incorporate telehealth into public health response, and there should be a focus on the role of technology. Finally, strengthened advocacy efforts by the field are warranted to prioritize public health in disaster risk reduction efforts [9, 10].

CONCLUSION

Public health plays an essential role in disaster preparedness and response, ensuring that communities are prepared to deal with the health consequences of disaster. Public health initiatives, from prevention to post-disaster recovery, are critical in reducing harm and building community resilience. However, the field confronts continuous obstacles, such as insufficient funding, worker training, and attention to health inequities. As the frequency and complexity of catastrophes rise owing to causes such as climate change, there is an urgent need for novel solutions, improved research, and integrated approaches. Building collaboration between public health institutions, local governments, and communities will be critical in addressing these difficulties and building disaster resilience for all populations.

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